

Using Big Data to Solve Economic and Social Problems

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Estimating the Social Cost of Carbon

- Three general steps in estimating the social cost of carbon:
 - 1. Predict impact of 1 extra ton of CO₂ on climate using a climate forecasting model
 - 2. Measure impacts of changes in climate on economic productivity, health, property damage, etc.
 - Calculate current social cost by converting future costs to current dollars (discounting)

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Discounting Future Costs

- Studies discussed thus far examine costs of environmental damage in a single year
 - Ex: loss of GDP of 23% in 2100 due to climate change or \$6.5 billion cost of greater air pollution for kids born each year

 Final step in calculating social costs of environmental damage: add up this sequence of costs to generate a single current value

- Critical question in this step: how much is money tomorrow worth today?
 - If we don't care about future generations, then costs are not large
 - If we care equally about all generations, costs can be infinite

Estimating Long-Run Discount Rates

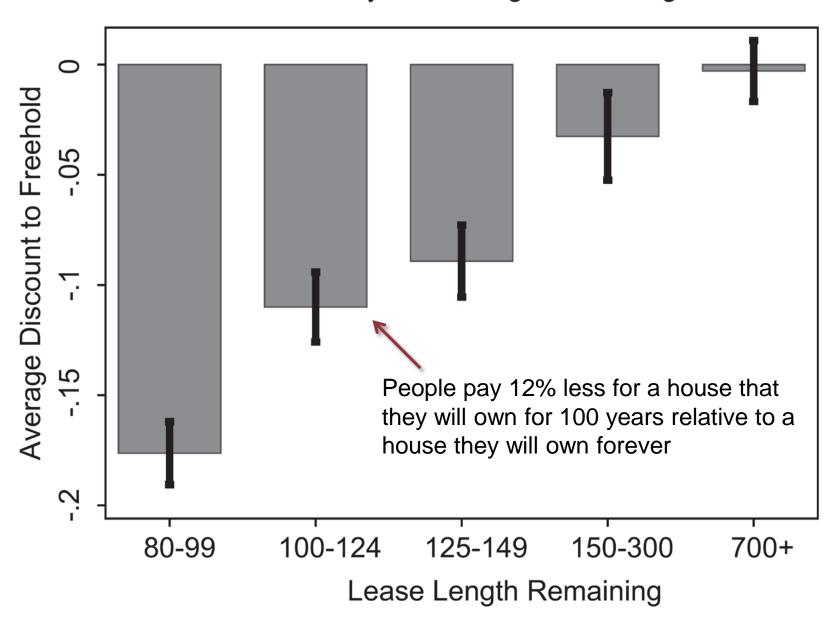
Challenge: how can we estimate how people value cash flows over a period of hundreds of years using real-world data?

Giglio, Maggiori, and Stroebel (2015) develop an innovative approach

Use data on all residential properly sales in the U.K. and Singapore in 2000s

- Compare how much people pay for two different types of housing contracts
 - Freeholds: perpetual ownership (like in the U.S.)
 - Leasehold: ownership for a fixed period (e.g., 100 years or 1000 years)

Price Discount by Remaining Lease Length



Estimating Long-Run Discount Rates

 Price discount even for 100 yr+ leaseholds shows that they place substantial value on money then will have more than 100 years from now

 Implied annual discount rate is 2.6%, i.e. \$1,000 a year from now is worth \$974 today

Summary: Social Cost of Carbon

Putting together all of these estimates, what is the social cost of carbon?

 Obama Interagency Working Group on Social Cost of Carbon was tasked with answering this question

Compiled data on estimated impacts of carbon emissions

Applied a discount rate of 3% to future costs

- → Social cost of carbon set at \$40 per ton of CO₂ emitted
 - This number is now used in numerous policy decisions, ranging from fueleconomy rules for cars to regulations on power plants

Summary: Social Cost of Carbon

But this social cost estimate is not set in stone and is highly debated

- Trump administration suggests using a 7% discount rate instead
 - Yields a social cost of carbon of \$5 per ton [Greenstone NYT 2016]

Would dramatically change the set of policies that the government will pursue

Policies to Mitigate Climate Change

How Can We Mitigate Climate Change and Reduce Pollution?

 Given estimates of the costs of climate change, we can agree on targets in terms of reducing carbon emissions or air pollution

What policies can we use to change human behavior to achieve these social goals?

 Most common policy tool: corrective ("Pigouvian") taxes that increase private costs of consumption

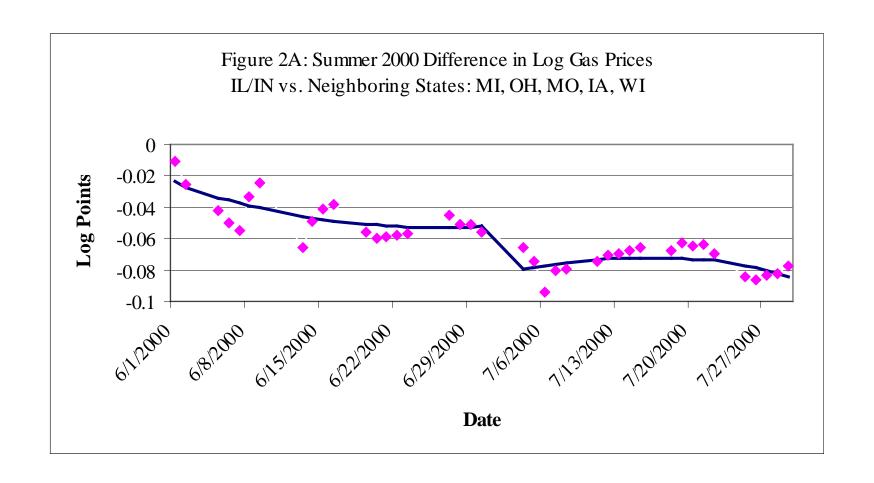
Effects of Gasoline Taxes

 Taxes on gasoline are one potential way to reduce gas consumption and CO₂ emissions

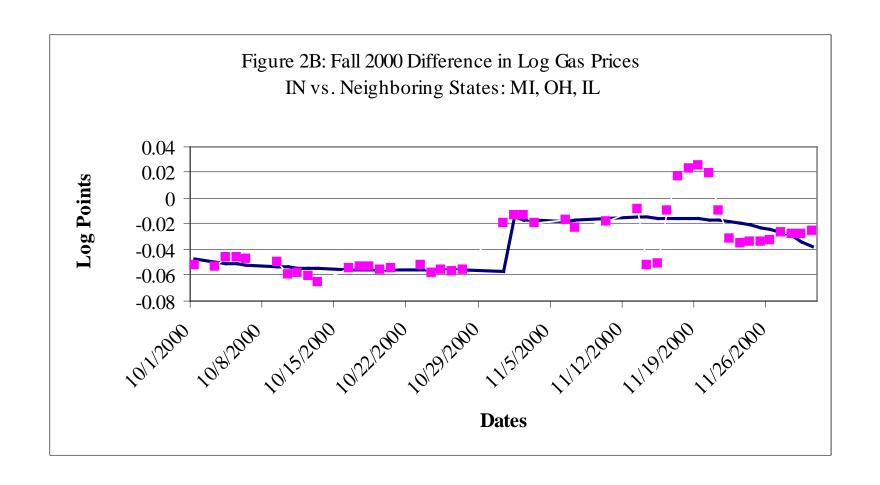
First question: are gas tax changes passed through to consumers or do just they affect the profits of oil companies?

- Doyle and Sampatharank (2008) study this question using state-level gas tax reforms and a difference-in-differences design
 - Gas prices spiked above \$2.00 in 2000
 - IN suspended its gas tax on July 1 and reinstated it on Oct 30
 - IL suspended its gas tax on July 1 and reinstated it on Dec 31

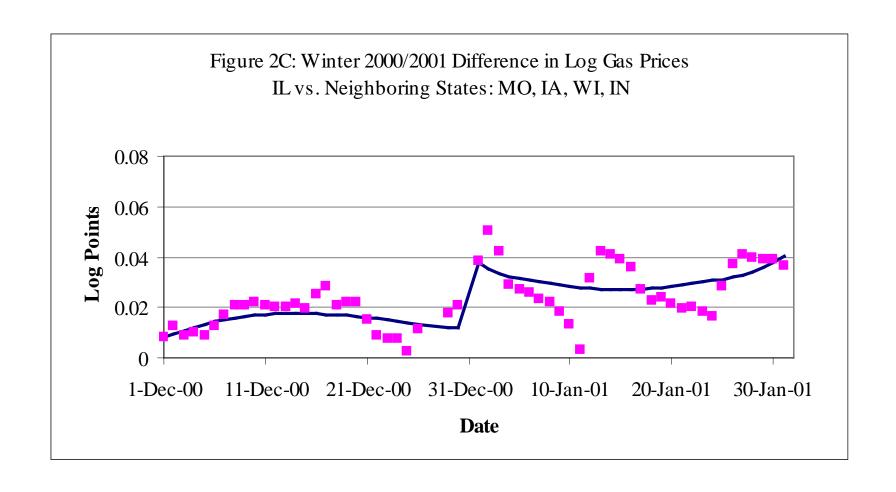
Summer 2000 Difference in Log Gas Prices IL/IN vs. Neighboring States: MI, OH, MO, IA, WI



Fall 2000 Difference in Log Gas Prices IL/IN vs. Neighboring States: MI, OH, IL



Winter 2000/2001 Difference in Log Gas Prices IL vs. Neighboring States: MI, IA, WI, IN



Effects of Gasoline Taxes on Gasoline Prices

 Finding: 10 cent increase in gas tax → 7 cent increase in price paid by consumers

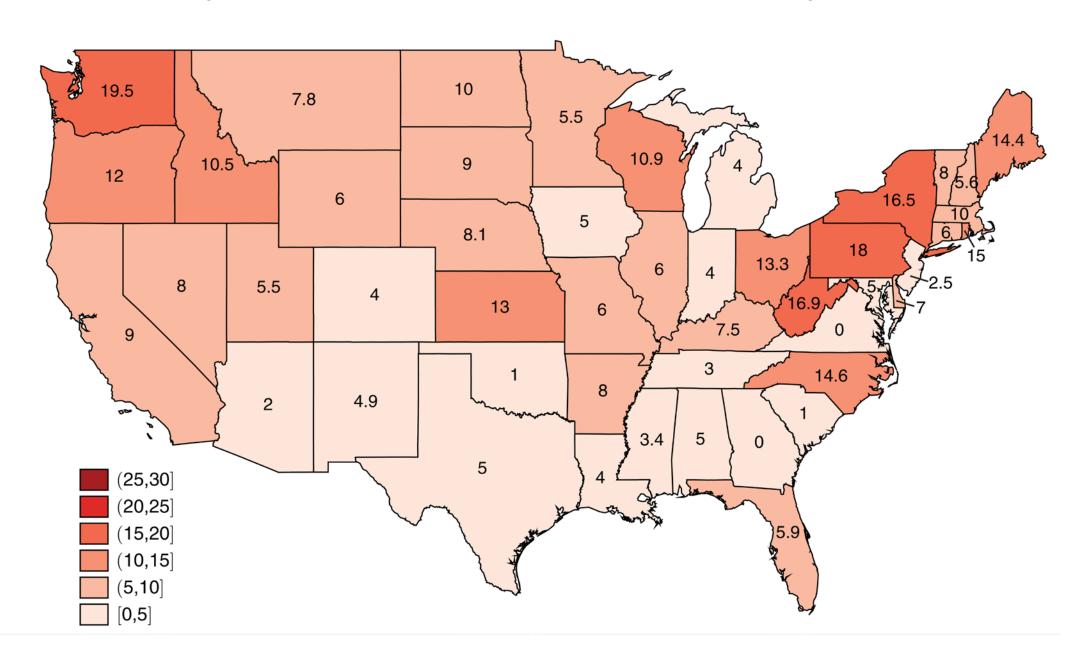
Implies that gas taxes could potentially reduce consumption of gas

Next question: how much less gas do people use when prices go up?

Effects of Gasoline Taxes on Gasoline Demand

- Li et al. (2014) generalize this approach to estimate effects of state tax changes on demand for gas
- Use data covering all 50 states and exploit changes in tax rates in all states from 1966-2008

Changes in State Gas Taxes from 1987-2008 (cents per gallon)



Effects of Gasoline Taxes on Gasoline Demand

 To generalize diff-in-diff approach to 50 states and 44 years (more than 500 "experiments"), use a method called fixed effects regression

- Relate differential changes in a state's gas consumption (relative to avg. national change in a given year) to differential change in its tax rate
 - Regress $\Delta g_{sy} \Delta g_y$ on $\Delta tax_{sy} \Delta tax_y$

 Resulting coefficient represents causal effect of tax change assuming that trends would be parallel across states absent tax changes

TABLE 5—GASOLINE TAXES, TAX-EXCLUSIVE PRICES, AND CONSUMPTION, MONTHLY

	Levels		First-differenced		First-differenced seasonal data	
Variable	(1)	(2)	(3)	(4)	(5)	(6)
log (gas price)	-0.196*** (0.030)		-0.248*** (0.030)		-0.109* (0.057)	
log (tax-excl. gas price)		-0.217*** (0.028)		-0.365*** (0.047)		-0.172*** (0.061)
log (1 + tax ratio)		-0.414*** (0.046)		-0.769*** (0.157)		-0.394*** (0.140)
p -value: $\alpha = \beta$		< 0.001		< 0.001		0.038
Observations R^2	14,898 0.987	14,898 0.987	14,763 0.446	14,763 0.446	4,893 0.466	4,893 0.467

Notes: The dependent variable is the log of gasoline consumption per adult. All specifications include time fixed effects. Levels regressions also include state fixed effects. Robust standard errors are clustered by state.

^{***}Significant at the 1 percent level.

^{**}Significant at the 5 percent level.

^{*}Significant at the 10 percent level.

Effects of Gasoline Taxes on Gasoline Demand

\$1 increase in gas tax → 17% reduction in gasoline consumption

 Transportation sector accounts for about 1/3 of carbon emissions → \$1 increase in gas tax reduces carbon emissions by about 5% [Davis et al. 2011]

 For comparison, scientists predict that we need to cut CO₂ emissions by about 50% to stop increase in global temperatures

 Lesson: gas taxes make a difference, but need very large taxes to have a meaningful impact on climate change

Effect of Electricity Prices on Electricity Usage

Next, consider effects of prices on electricity consumption

 Electricity is priced using tiered rates: price of an additional kilowatt is higher when you are already using a lot of electricity

 Intended to discourage heavy usage without making electricity very expensive for the poor

Does tiered pricing work?

Analyzing Impacts of Tiered Price Schedules

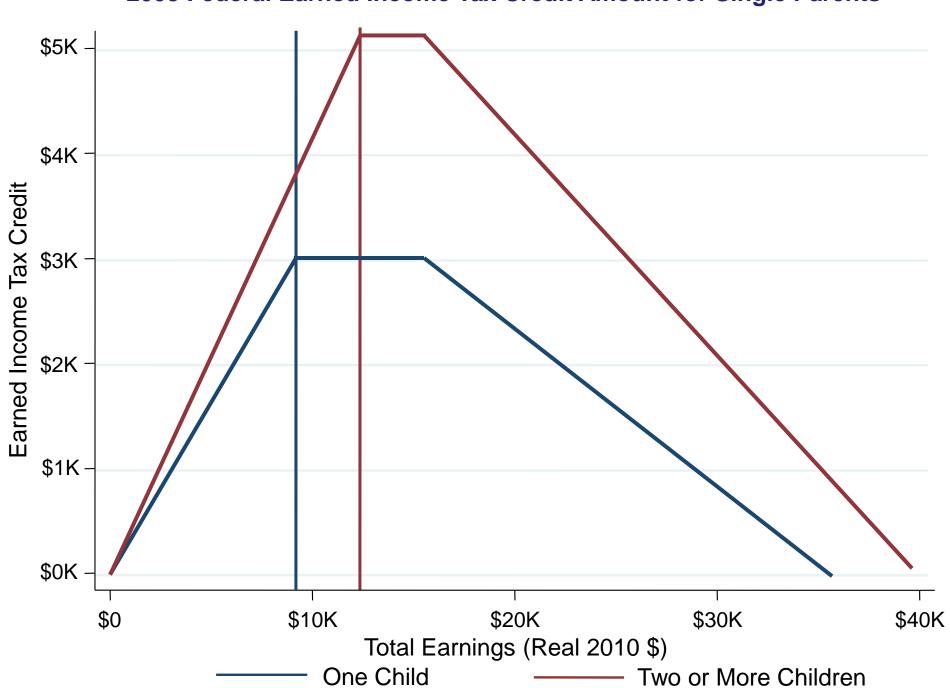
Impacts of tiered price schedules can be analyzed by examining distribution of outcome variable

 At points where prices change, we expect "bunching" in the distribution if people are responding [Saez 2010]

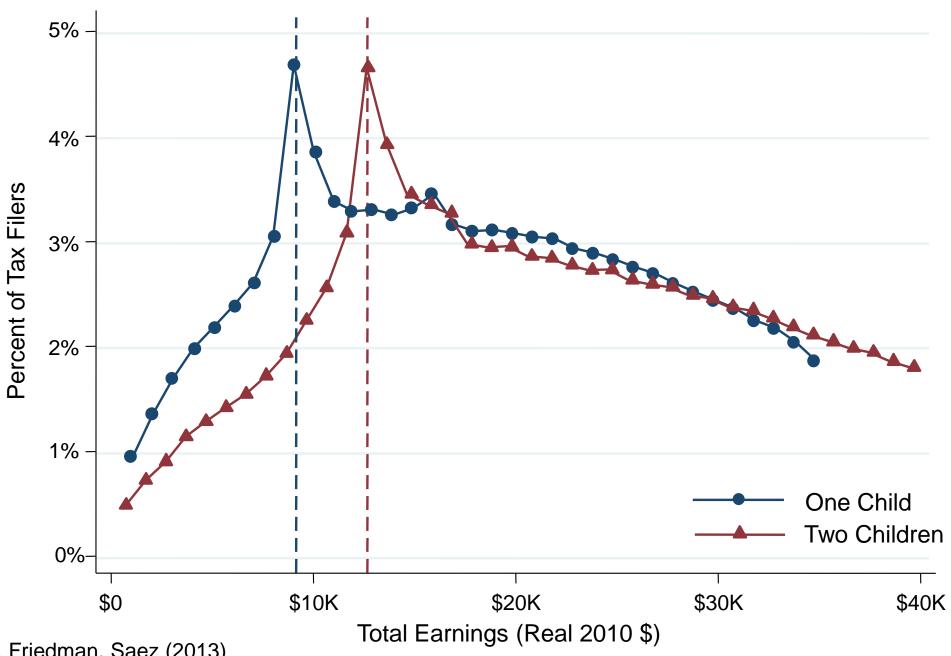
- Simplest example: progressive income tax schedule
 - Tax rate changes discontinuously at certain thresholds, analogous to a tiered pricing plan

 Ex: low-income households receive Earned Income Tax Credit, which provides subsidies for earning more up to certain cutoffs

2008 Federal Earned Income Tax Credit Amount for Single Parents



Income Distributions for Individuals with Children in 2008 Based on U.S. Tax Data



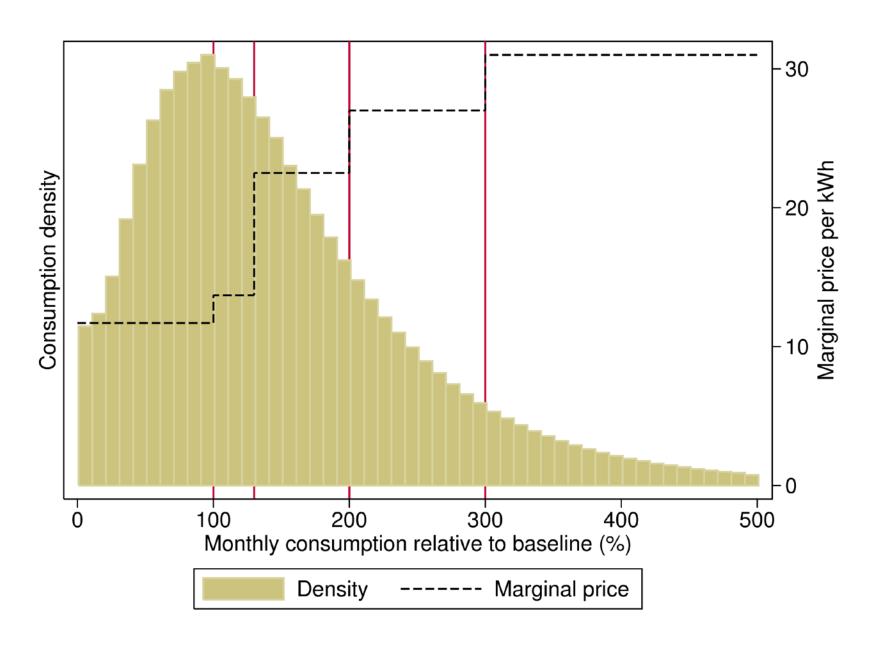
Source: Chetty, Friedman, Saez (2013)

Effects of Tiered Prices on Electricity Usage

 Ito (2014) studies impact of prices on electricity usage using household-level billing data from utility companies in Orange County, CA

 Begin by examining effect of tiered pricing on distribution of electricity consumption for customers of Southern California Edison (SCE)

Prices and Distribution of Electricity Consumption for SCE Customers in 2007



Effects of Tiered Prices on Electricity Usage

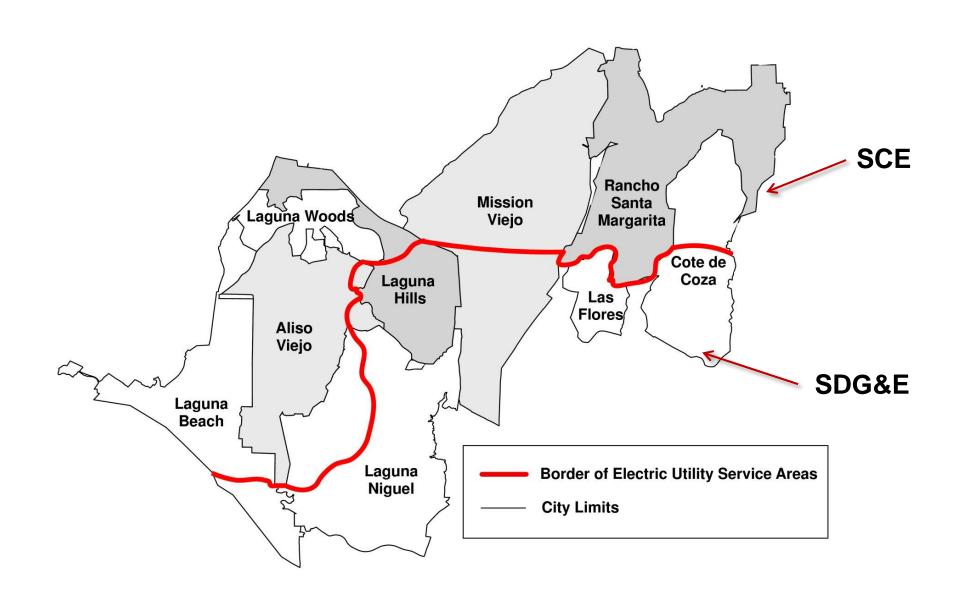
- No evidence of bunching at points where electricity prices jump → suggests that consumers are not responding to changes in tiered pricing
- Two interpretations:
 - 1. Consumer demand for electricity is insensitive to price
 - 2. Lack of salience: consumers are unaware of electricity price schedule

Effects of Tiered Prices on Electricity Usage

To distinguish between these explanations, Ito uses a second strategy

Utility company that provides service depends upon where families live:
Southern California Edison (SCE) vs. San Diego Gas and Electric (SDG&E)

A Spatial Discontinuity in Electric Utility Service Areas in Orange County, California



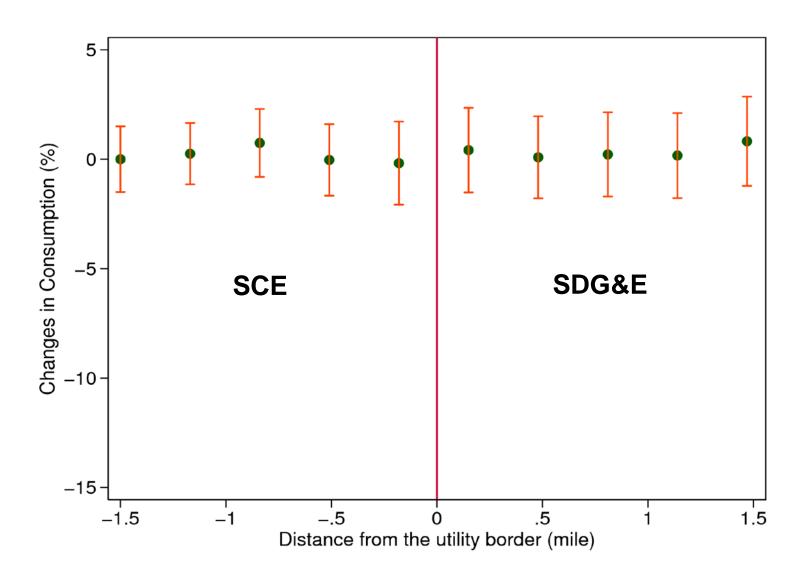
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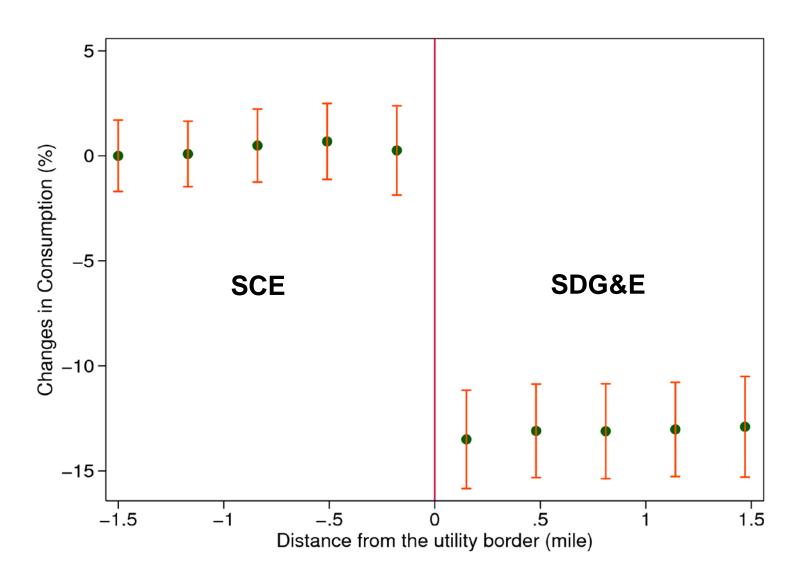
Utility company that provides service depends upon where families live:
Southern California Edison (SCE) vs. San Diego Gas and Electric (SDG&E)

- In August 2000, SDG&E raised average electricity prices, while SCE did not
 - Uses a spatial regression-discontinuity design to estimate effect of this change

Changes in Consumption from July 1999 to July 2000, by Distance from the Utility Border



Changes in Consumption from August 1999 to August 2000, by Distance from the Utility Border



Effects of Tiered Prices on Electricity Usage

 Result: consumers are very sensitive to electricity prices when change is clearly visible, but do not respond to tiered pricing schedule

 Implies that most consumers are not aware of the price they are paying for using additional electricity

- Reinforces message that when designing corrective taxes, salience and structure of incentives matters as much as the dollars involved
 - Traditional economics assumption that consumers are fully rational and perfectly informed about prices does not hold

How Can We Reduce Electricity Consumption More Effectively?

- Two potential remedies to lack of effectiveness of tiered prices:
- 1. Make prices more salient to consumers using smart meters
 - Pioneering technological work in this area done by O-Power

- 2. Use non-price tools motivated by results in social psychology
 - Cialdini and collaborators (2007) demonstrate that social comparisons and injunctive social norms have significant effects on electricity use

Last Month Neighbor Comparison You used **42% more** natural gas than your efficient neighbors.

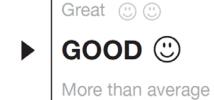


* Therms: Standard unit of measuring heat energy

Who are your Neighbors?

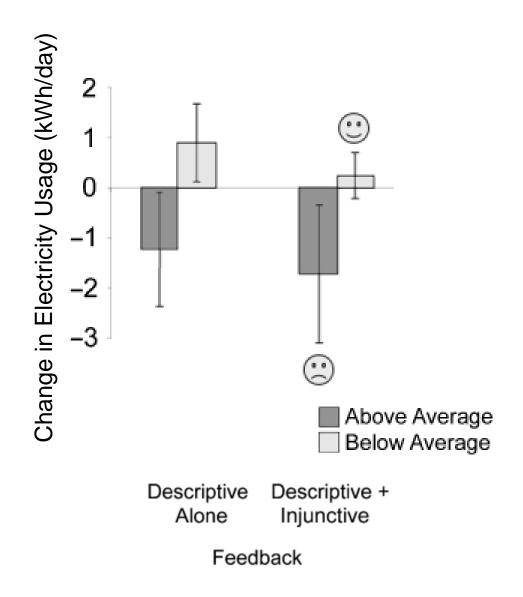
All Neighbors: Approximately 100 occupied, nearby homes that are similar in size to yours (avg 1,517 sq ft)

How you're doing:



Efficient Neighbors: The most efficient 20 percent from the "All Neighbors" group

Effects of Social Norm Treatments on Daily Electricity Consumption



Source: Schultz et al. (2007)

Magnitude of Social Norm Treatment

- Social norms treatment reduces electricity usage by about 1 kilowatt-hour per day
 - Equivalent to about a 2.5% reduction in electricity usage
 - Analogous to turning off 10 hundred-watt lightbulbs for an hour a day
 - Modest effect, but does not require charging consumers higher prices

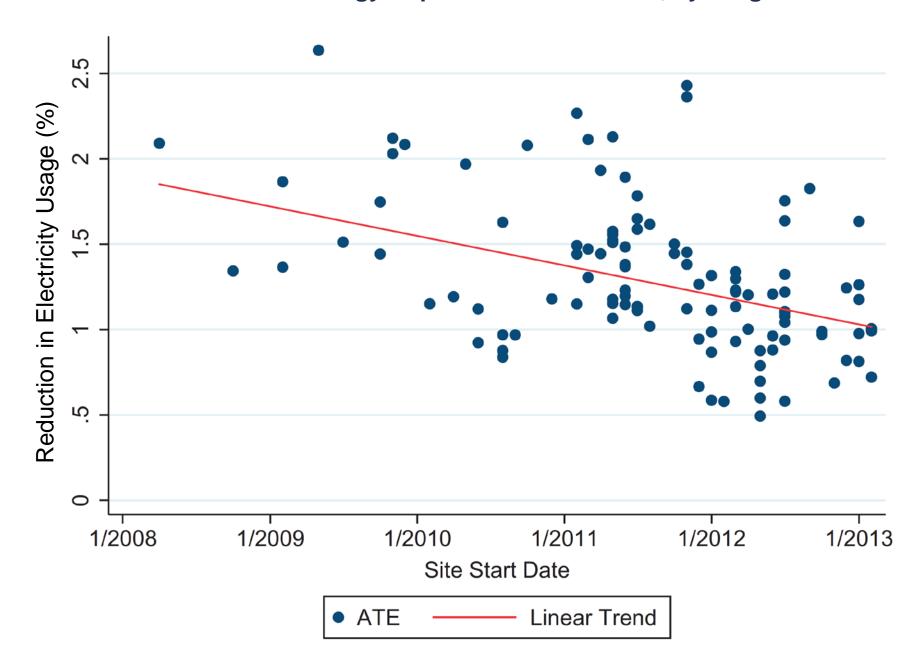
Differential Effects of Social Norms Across Markets

 OPower began mailing Home Energy Reports to millions of electricity customers in markets across the U.S.

In some markets, mailings were randomly assigned, permitting experimental estimates of causal effects

 Allcott (2015) estimates impact of home energy reports for 111 markets separately to analyze whether impacts vary across areas

Effects of OPower Home Energy Reports Across Utilities, by Program Start Date



Site Selection Bias in Experimental Estimates

 Illustrates an broader methodological lesson: experimental/quasi-experimental estimates in social science are not necessarily stable across settings

 Important to continue to conduct studies across areas and time periods to understand policy impacts, rather than assuming effects will generalize

Perceptions of Climate Change

Why might public concern about climate change (and hence political support) be limited?

- Moore et al. (2019) hypothesis: gradual change in climate → remarkability/salience of changes in climate lower
 - "Boiling frog" phenomenon: gradual increases in temperature go unnoticed, even though total absolute change relative to past is large

 Present evidence for such adjustment of perceptions using data from Twitter to measure how much people discuss weather

Measuring Perceptions of Climate Change: Methods

- Data: 2.2 billion geocoded Tweets from 2014-16 and local area temperature measurements from 1981-2016
- Goal: estimate a model that relates frequency of weather related tweets to temperature anomalies
- "Bag of words" classification algorithm: define a tweet as weather-related if it contains any word in a list of pre-defined weather related terms

Words Related to Climate Change

arid, aridity, autumnal, balmy, barometric, blizzard, blizzards, blustering, blustery, blustery, breeze, breezes, breezy, celsius, chill, chilled, chillier, chilliest, chilly, cloud, cloudburst, cloudbursts, cloudier, cloudiest, clouds, cloudy, cold, colder, coldest, cooled, cooling, cools, cumulonimbus, cumulus, cyclone, cyclones, damp, damp, damper, damper, dampest, dampest, deluge, dew, dews, dewy, downdraft, downdrafts, downpour, downpours, drier, driest, drizzle, drizzled, drizzles, drizzly, drought, droughts, dry, dryline, fahrenheit, flood, flooded, flooding, floods, flurries, flurry, fog, fogbow, fogbows, fogged, fogging, foggy, fogs, forecast, forecasted, forecasting, forecasts, freeze, freezes, freezing, frigid, frost, frostier, frostiest, frosts, frosty, froze, frozen, gale, gales, galoshes, gust, gusting, gusts, gusty, haboob, haboobs, hail, hailed, hailing, hails, haze, hazes, hazy, heat, heated, heating, heats, hoarfrost, hot, hotter, hottest, humid, humidity, hurricane, hurricanes, icy, inclement, landspout, landspouts, lightning, lightnings, macroburst, macrobursts, meteorologic, meteorologist, meteorologists, meteorology, microburst, microbursts, microclimate, microclimates, millibar, millibars, mist, misted, mists, misty, moist, moisture, monsoon, monsoons, mugginess, muggy, nor'easter, nor'easters, noreaster, noreasters, overcast, parched, parching, precipitation, rain, rainboots, rainbow, rainbows, raincoat, raincoats, rained, rainfall, rainier, rainiest, raining, rains, rainy, sandstorm, sandstorms, scorcher, scorching, shower, showering, showers, sleet, slicker, slickers, slush, smog, smoggier, smoggiest, smoggy, snow, snowed, snowier, snowiest, snowing, snowmageddon, snowpocalypse, snows, snowy, sprinkle, sprinkling, squall, squalls, squally, storm, stormed, stormier, stormiest, storming, storms, stormy, stratocumulus, stratus, subtropical, summery, sun, sunnier, sunniest, sunny, temperate, temperature, tempest, thaw, thawed, thawing, thaws, thermometer, thunder, thundering, thunderstorm, thunderstorms, tornadic, tornado, tornadoes, tropical, troposphere, tsunami, turbulent, twister, twisters, typhoon, typhoons, umbrella, umbrellas, vane, warm, warmed, warms, weather, wet, wetter, wettest, wind, windchill, windchills, windier, windiest, windspeed, windy, wintery, wintry

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- Validation: sample 6,000 tweets and manually define them as weather-related or not to evaluate accuracy of classification of algorithm

Examples of Correctly Classified Tweets ("True Positives")

- it's too hot to be dressin cute
- I swear when it comes to driving in the rain, people in Southern California are idiots on the road
- Thinking of another day full of rain makes me cringe
- It's pretty warm
- Its so hot dawg
- I want want to go swimming! Its too hot out here!!
- I cold af
- Hot as f**k
- Something about a rainy day so cozy
- I am so mad about this snow outside omg..
- the weather is nuts!

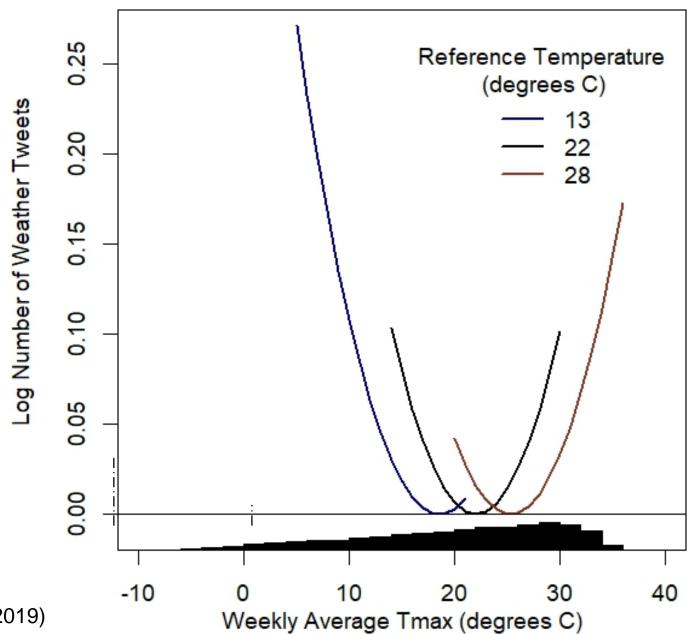
Examples of Misclassified Tweets ("False Positives")

- I need an ice cold Bud Light. @budlight
- In so tired of never being able to go out to dinner because everything is jam packed due to the Heat game. every year. Same bs.
- "The cold never bothered me anyway." This movie never gets old
- me- he looks familiar. ash- he is familiar he's hot
- I live for all of the intense parts of songs by Arctic Monkeys.
- 1st degree burns from making hot coco. Hurts like hell
- dad never failed to buy the ocean breeze
- I wish I could freeze moments to be able to appreciate them more. Things are so fleeting

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- Validation: sample 6,000 tweets and manually define them as weather-related or not to evaluate accuracy of classification of algorithm
 - 46% of tweets classified as "weather-related" are false positives
 - But frequency of errors is uncorrelated with temperature fluctuations → unbiased estimates of link between weather and climate perceptions despite errors

Weather-Related Tweets vs. Temperature, by Historical Avg. Temperature



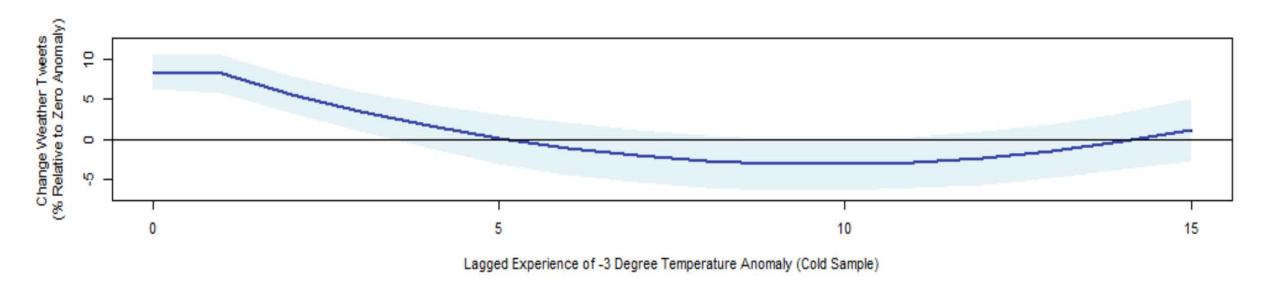
Source: Moore et al. (2019)

Dynamic Adjustment Model

 Next, relate tweets in a given week to rate of temperature anomalies both in that week and to frequency of similar anomalies in previous years

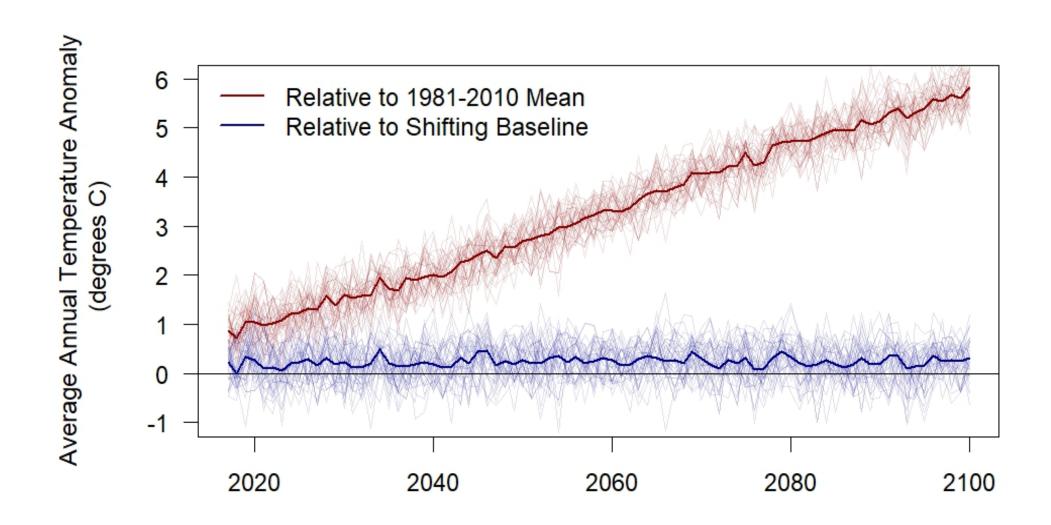
 Dynamic adjustment model: captures how a sequence of anomalies (i.e., hotter temperatures over time) affect perceptions

Short Run vs. Long Run Impacts of Temperature Anomalies



Source: Moore et al. (2019)

Perceived vs. Actual Changes in Temperature



Source: Moore et al. (2019)